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IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF ARIZONA

Bahig Saliba,)	No. CV-22-00738-PHX-SPL
)	
Plaintiff,)	ORDER
vs.)	
)	
American Airlines Incorporated, et al.,)	
)	
Defendants.)	

Before the Court is Defendants’ Motion to Dismiss (Doc. 43), in which they seek dismissal for lack of subject matter jurisdiction, lack of personal jurisdiction, and failure to state a claim. For the following reasons, the Motion will be granted.

I. BACKGROUND

On May 2, 2022, pro se Plaintiff Bahig Saliba, a pilot for Defendant American Airlines (“American”) since 1997, initiated this action alleging various claims arising out of American’s company mask policy. (Doc. 1). The Complaint alleged claims against American; Chip Long, American’s Senior Vice President of Flight; and Timothy Raynor, American’s Director of Flight. (Doc. 1 at 1).

On September 12, 2022, the Court granted Defendants’ Motion to Dismiss the Complaint. (Doc. 32). The Court dismissed Plaintiff’s claims against Defendant Long without prejudice for lack of personal jurisdiction; dismissed Plaintiff’s claims for violations of aviation law and breach of the Joint Collective Bargaining Agreement without prejudice and without leave to amend for lack of subject matter jurisdiction; and

1 dismissed Plaintiff’s hostile work environment, defamation, and § 1983 claims with leave
2 to amend for failure to state a claim. (Doc. 32 at 12). On September 30, 2022, the Court
3 denied Plaintiff’s Motion for Reconsideration. (Doc. 34).

4 On October 10, 2022, Plaintiff filed his First Amended Complaint, which
5 purported to “preserve[] the remaining claims in the original complaint.” (Doc. 35 at 1).
6 On October 11, 2022, the Court issued an Order advising that an amended complaint
7 supersedes the original complaint and setting a deadline if Plaintiff elected to file another
8 amended complaint. (Doc. 36). On October 17, 2022, Plaintiff filed a Motion to Add
9 New Defendant (Doc. 37)—specifically, Alison Devereux-Naumann, American’s chief
10 pilot for the Phoenix pilot base—followed two days later by a Second Amended
11 Complaint that did not name Ms. Devereux-Naumann as a defendant. (Doc. 38). On
12 October 20, 2022, the Court therefore denied the Motion to Add Defendant as moot and
13 set a deadline for Plaintiff to file another amended complaint if he wished to do so. (Doc.
14 39).

15 On October 25, 2022, Plaintiff filed the operative Third Amended Complaint
16 (“TAC”) against Defendants American, Long, Raynor, and Devereux-Naumann. (Doc.
17 40). Plaintiff’s claims arise from his objections to two American policies related to the
18 COVID-19 pandemic. First was a vaccination policy that was instituted pursuant to a
19 March 25, 2021 Letter of Agreement between American and the Allied Pilots
20 Association, which is the union that represents American’s pilots. (Doc. 40 at 7). Plaintiff
21 asserts that COVID-19 vaccinations “were incentivized by American and the Plaintiff
22 was coerced, under threat of termination, into accepting medical treatment in violation of
23 his Contract.” (Doc. 40 at 7). Second was American’s face mask policy. (Doc. 40 at 9).
24 He asserts that “[f]acial masking is a procedure that interferes with the standards of
25 issuance of [a Federal Aviation Administration (“FAA”)] medical certificate,” which is
26 required by federal regulations for a pilot to fly. (Doc. 40 at 4, 9). Plaintiff refused to
27 abide by the policy, and that disagreement came to a head on December 6, 2021. (Doc. 40
28 at 9). Plaintiff arrived at the Spokane International Airport for a flight to Dallas Fort

1 Worth, and police at the airport attempted to enforce the then-existing federal mask
2 mandate against Plaintiff. (Doc. 40 at 18). The police reported the incident to American,
3 which initiated disciplinary proceedings against Plaintiff. (Doc. 40 at 18–19).

4 On January 6, 2022, Defendant Raynor conducted a disciplinary hearing and
5 threatened Plaintiff with consequences up to and including termination. (Doc. 40 at 11).
6 On March 30, 2022, Defendant Long conducted an appear hearing via videoconference.
7 (Doc. 40 at 14–15). Thereafter, Plaintiff expressed that he felt he was being discriminated
8 against. (Doc. 40 at 12). Later, Defendant Devereux-Naumann demanded that Plaintiff
9 undergo a fitness-for-duty examination with a forensic psychiatrist under threat of
10 termination, without providing Plaintiff a reason for the assessment. (Doc. 40 at 12–13).
11 The examination was rescheduled several times, and Plaintiff reported sick on August 19,
12 2022, the day on which it was ultimately set. (Doc. 40 at 13). Defendant Devereux-
13 Naumann issued an investigation letter for Plaintiff’s failure to appear for the
14 appointment and placed him on unpaid leave. (Doc. 40 at 13). On September 1, 2022,
15 Plaintiff obtained a new FAA-issued medical certificate. (Doc. 40 at 13). Plaintiff has
16 been removed from flight status since December 6, 2021 (Doc. 40 at 25).

17 The TAC alleges four causes of action: (1) breach of contract; (2) hostile work
18 environment; (3) violation of § 1983; and (4) violation of aviation law and related
19 regulations. (Doc. 40 at 2). On November 8, 2022, Defendants filed the pending Motion
20 to Dismiss, which has been fully briefed. (Docs. 43, 45, 46).

21 **II. LEGAL STANDARDS**

22 **a. Personal Jurisdiction**

23 Federal Rule of Civil Procedure (“Rule”) 12(b)(2) authorizes dismissal for lack of
24 personal jurisdiction. When a defendant moves to dismiss for lack of personal
25 jurisdiction, “the plaintiff bears the burden of demonstrating that jurisdiction is
26 appropriate.” *Schwarzenegger v. Fred Martin Motor Co.*, 374 F.3d 797, 800 (9th Cir.
27 2004). When the motion is based on written materials rather than an evidentiary hearing,
28 as here, the Court must determine “whether the plaintiff’s pleadings and affidavits make a

1 prima facie showing of personal jurisdiction.” *Id.* (internal quotation marks omitted).
2 Plaintiffs “cannot simply rest on the bare allegations of [their] complaint,” but
3 “uncontroverted allegations in the complaint must be taken as true.” *Id.* (internal
4 quotation marks and citation omitted).

5 **b. Subject Matter Jurisdiction**

6 Rule 12(b)(1) “allows litigants to seek the dismissal of an action from federal
7 court for lack of subject matter jurisdiction.” *Kinlichee v. United States*, 929 F. Supp. 2d
8 951, 954 (D. Ariz. 2013) (internal quotation marks omitted). “A motion to dismiss for
9 lack of subject matter jurisdiction under Rule 12(b)(1) may attack either the allegations of
10 the complaint as insufficient to confer upon the court subject matter jurisdiction, or the
11 existence of subject matter jurisdiction in fact.” *Renteria v. United States*, 452 F. Supp.
12 2d 910, 919 (D. Ariz. 2006); *see also Edison v. United States*, 822 F.3d 510, 517 (9th Cir.
13 2016). “When the motion to dismiss attacks the allegations of the complaint as
14 insufficient to confer subject matter jurisdiction, all allegations of material fact are taken
15 as true and construed in the light most favorable to the nonmoving party.” *Renteria*, 452
16 F. Supp. 2d at 919. “When the motion to dismiss is a factual attack on subject matter
17 jurisdiction, however, no presumptive truthfulness attaches to the plaintiff’s allegations,
18 and the existence of disputed material facts will not preclude the trial court from
19 evaluating for itself the existence of subject matter jurisdiction in fact.” *Id.* “A plaintiff
20 has the burden of proving that jurisdiction does in fact exist.” *Id.*

21 **c. Failure to State a Claim**

22 To survive a Rule 12(b)(6) motion to dismiss, “a complaint must contain sufficient
23 factual matter, accepted as true, to state a claim to relief that is plausible on its face.”
24 *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (internal quotation marks omitted). A claim is
25 facially plausible when it contains “factual content that allows the court to draw the
26 reasonable inference” that the moving party is liable. *Id.* Factual allegations in the
27 complaint should be assumed true, and a court should then “determine whether they
28 plausibly give rise to an entitlement to relief.” *Id.* at 679. Facts should be viewed “in the

1 light most favorable to the non-moving party.” *Faulkner v. ADT Sec. Servs., Inc.*, 706
2 F.3d 1017, 1019 (9th Cir. 2013). A pro se complaint must be “liberally construed” and
3 “held to less stringent standards than formal pleadings drafted by lawyers.” *Erickson v.*
4 *Pardus*, 551 U.S. 89, 94 (2007) (internal quotation marks omitted).

5 **II. DISCUSSION**

6 Plaintiff’s TAC alleges four causes of action: (1) breach of employment contract;
7 (2) hostile work environment; (3) violation of 42 U.S.C. § 1983 by violating Plaintiff’s
8 Fourteenth Amendment rights; and (4) violation of aviation law and regulations. (Doc. 40
9 at 2). Defendants argue that Plaintiff has failed to meet the pleading standard for any of
10 his claims, and Defendant Long argues that the Court lacks personal jurisdiction over
11 him. The Court will begin by addressing personal jurisdiction, then will address each
12 claim in turn.

13 **a. Personal Jurisdiction as to Defendant Long**

14 When no federal statute is applicable to govern personal jurisdiction, as is the case
15 here, “the district court applies the law of the state in which the district court sits.” *Id.* at
16 800. “Arizona’s long-arm jurisdictional statute is co-extensive with federal due process
17 requirements; therefore, the analysis of personal jurisdiction under Arizona law and
18 federal due process is the same.” *Biliack v. Paul Revere Life Ins. Co.*, 265 F. Supp. 3d
19 1003, 1007 (D. Ariz. 2017). For a court to exercise personal jurisdiction, federal due
20 process requires that a defendant have “certain minimum contacts” with the forum state
21 “such that maintenance of the suit does not offend traditional notions of fair play and
22 substantial justice.” *Int’l Shoe Co. v. Washington*, 326 U.S. 310 (1945). Personal
23 jurisdiction can be general or specific. *Biliack*, 265 F. Supp. 3d at 1007. A court may
24 exercise general jurisdiction “only when a defendant is essentially at home in the State.”
25 *Ford Motor Co. v. Mont. Eighth Jud. Dist. Ct.*, 141 S. Ct. 1017, 1024 (2021) (internal
26 quotation marks omitted). That is plainly inapplicable here, where Defendant Long is
27 alleged only to have responded to an email from and conducted a videoconference
28 disciplinary appeal hearing for Plaintiff, who was located in Arizona.

1 The Ninth Circuit applies a three-prong test for specific personal jurisdiction:

2 (1) The non-resident defendant must purposefully direct his
3 activities or consummate some transaction with the forum or
4 resident thereof; or perform some act by which he
5 purposefully avails himself of the privilege of conducting
6 activities in the forum, thereby invoking the benefits and
7 protections of its laws;

8 (2) the claim must be one which arises out of or relates to the
9 defendant's forum-related activities; and

10 (3) the exercise of jurisdiction must comport with fair play
11 and substantial justice, *i.e.* it must be reasonable.

12 *Schwarzenegger*, 374 F.3d at 802. Plaintiff bears the burden of establishing the first two
13 prongs. *Id.* If Plaintiff satisfies them, the burden shifts to Defendant “to present a
14 compelling case that the exercise of jurisdiction would not be reasonable.” *Id.* (internal
15 quotation marks omitted).

16 Regarding the first prong, Plaintiff argues that Defendant Long purposefully
17 directed his activity at Arizona. “Purposeful direction requires that the defendant have
18 (1) committed an intentional act, (2) expressly aimed at the forum state, (3) causing harm
19 that the defendant knows is likely to be suffered in the forum state.” *Morrill v. Scott Fin.*
20 *Corp.*, 873 F.3d 1136, 1142 (9th Cir. 2017) (internal quotation marks and alteration
21 omitted). “An intentional act is one denoting an external manifestation of the actor’s
22 will[,] not including any of its results, even the most direct, immediate, and intended.” *Id.*
23 (internal quotation marks and alterations omitted). When considering whether a
24 defendant’s conduct is expressly aimed at the forum state, the Court must look at
25 “contacts that the defendant *himself* creates with the forum” and “the defendant’s contacts
26 with the forum State itself, not the defendant’s contacts with persons who reside there.”
27 *Id.* at 1143 (internal quotation marks omitted). “[R]andom, fortuitous, or attenuated
28 contacts are insufficient to create the requisite connection with the forum.” *Id.* at 1142
(internal quotation marks omitted).

As noted, the only allegations regarding Defendant Long’s contacts with Arizona
are that (1) he responded to an email from Plaintiff, and (2) he held an appeal hearing for

1 Plaintiff using videoconference. (Doc. 40 at 14–16). A defendant’s injurious
2 communications with a plaintiff known to reside in the forum state give rise to personal
3 jurisdiction even if the defendant himself was out of state. For example, in *Atkins v.*
4 *Calypso Systems, Inc.*, the plaintiff alleged that a defendant “intentionally called and
5 emailed a person in Arizona, and those communications caused injury.” No. CV-14-
6 02706-PHX-NVW, 2015 WL 5856881, at *7 (D. Ariz. Oct. 8, 2015). The Court found
7 those allegations sufficient for specific personal jurisdiction. Likewise, here, Plaintiff
8 alleges that Defendant Long intentionally emailed and held a videoconference with
9 Plaintiff, a known Arizona resident, and that those communications caused injury.
10 Plaintiff has therefore satisfied the first two prongs of the personal jurisdiction test, and
11 Defendant Long makes no argument that the exercise of jurisdiction would be
12 unreasonable. Accordingly, the Court has personal jurisdiction over Defendant Long.

13 **b. Breach of Contract Claim**

14 Plaintiff’s breach of contract claim alleges that “Defendants created and
15 implemented a mandatory health-related company policy . . . that directly violated the
16 employment Contract between Plaintiff and Defendant American that the Plaintiff
17 rejected.” (Doc. 40 at 2). To state a breach of contract claim under Arizona law, “a
18 plaintiff must allege that (1) a contract existed, (2) it was breached, and (3) the breach
19 resulted in damages.” *Steinberger v. McVey ex rel. County of Maricopa*, 318 P.3d 419,
20 435 (Ariz. Ct. App. 2014). Defendants argue that Plaintiff has failed to plead either of the
21 first two elements.

22 The TAC alleges that Plaintiff has an employment contract with American,
23 pointing to certain documents attached as Exhibit A “in support of Plaintiff’s
24 employment contract.” (Doc. 40 at 3). Those documents include Plaintiff’s employment
25 application, a pre-employment notification, notes from his job interview, and excerpts of
26 an employee handbook and flight operations manuals. (Doc. 40-2). Pre-hiring documents
27 certainly do not establish the existence of an employment contract, but employee
28 handbooks or manuals can create contractual promises, depending on the circumstances.

1 *See Bollfrass v. City of Phoenix*, --- F. Supp. 3d ---, 2022 WL 4290591, at *8–9 (D. Ariz.
2 Sept. 16, 2022). The Court assumes without deciding that Plaintiff has sufficiently
3 alleged that the attached employee handbook and flight operations manuals are
4 contractual, because Plaintiff’s failure to allege a breach of any of the terms contained
5 therein—or elsewhere—is dispositive.

6 The TAC alleges that American’s mask policy breached terms in the flight
7 operations manual requiring pilots “to maintain a current medical certificate appropriate
8 for the crew position he/she currently holds” and to “bar themselves from flight duty and
9 advise the Chief Pilot’s office immediately . . . any time they know themselves to be
10 unable to meet the medical or physical standards required by regulation or common sense
11 for their crew position.” (Doc. 40-2 at 11; Doc. 40 at 3). These terms plainly impose
12 obligations on Plaintiff, not Defendants. American’s implementation of a mask policy
13 simply does not violate these terms.

14 Plaintiff’s arguments to the contrary are unavailing. He argues that “[a]ny
15 imposition by American of any medical procedure is . . . a violation of the very term of
16 the employment contract.” (Doc. 45 at 7). This argument is utterly baseless. The terms at
17 issue merely bar Plaintiff from flying if he lacks the appropriate certification or is not in
18 the requisite condition to do so. They do not prevent American from imposing a policy
19 that Plaintiff personally believes affects his certification or ability to meet the medical or
20 physical standards. Plaintiff also misses the point with his argument that his “pilot and
21 medical certificates are contractual terms of the employment contract benefiting
22 American, without either one there is no contract to provide air transportation.” (Doc. 45
23 at 8). Of course, Plaintiff cannot fly without the proper certificates, pursuant to both
24 American policies and federal regulations. But Plaintiff has not established any
25 contractual term that would prevent American from imposing additional requirements,
26 such as its mask and vaccination policies, even if Plaintiff believed those requirements
27 would affect his certificates. Thus, the TAC fails to allege any breach of contract.

28 ///

1 **c. Hostile Work Environment Claim**

2 Plaintiff’s hostile work environment claim alleges that “Defendants created and
3 continue to create a hostile work environment and wrongfully invoked a disciplinary
4 process reserved for disputes rooted in terms and conditions agreed to in Collective
5 Bargaining Agreements.”¹ (Doc. 40 at 2). Title VII prohibits discrimination “against any
6 individual with respect to his compensation, terms, conditions or privileges of
7 employment because of his race, color, religion, sex, or national origin.” *Vasquez v.*
8 *County of Los Angeles*, 349 F.3d 634, 642 (9th Cir. 2003). To state a hostile work
9 environment claim based on national origin, a plaintiff must allege that “(1) [he] was
10 subjected to verbal or physical conduct of a harassing nature that was based on [his]
11 national origin . . . , (2) the conduct was unwelcome, and (3) the conduct was sufficiently
12 severe or pervasive to alter the conditions of the plaintiff’s employment and create an
13 abusive working environment.” *Nagar v. Found. Health Sys., Inc.*, 57 F. App’x 304, 306
14 (9th Cir. 2003). Moreover, to establish subject matter jurisdiction over a Title VII claim,
15 however, a plaintiff must exhaust his administrative remedies “by filing a timely charge
16 with the [Equal Employment Opportunity Commission (“EEOC”)], or the appropriate
17 state agency.” *B.K.B. v. Maui Police Dep’t*, 276 F.3d 1091, 1099 (9th Cir. 2002) (citing
18 42 U.S.C. § 2000e-5(b)). Defendants argue that Plaintiff’s hostile work environment must
19 be dismissed both because he failed to exhaust his administrative remedies and he fails to
20 state a claim.

21 First, it is true that the TAC does not plead exhaustion, as it makes no mention of
22 an EEOC charge. This is despite the fact that the Court previously dismissed the hostile
23 work environment claim in Plaintiff’s Complaint based on the exhaustion requirement.
24 (Doc. 32 at 8). Still, “[t]he Supreme Court has held that failure to exhaust is an
25 affirmative defense that does not require a Plaintiff to specifically plead or demonstrate

26
27 ¹ To the extent Plaintiff attempts to state a claim for breach of the Joint Collective
28 Bargaining Agreement, that claim was already dismissed without leave to amend for lack
of subject matter jurisdiction due to preemption by the Railway Labor Act. (Doc. 32 at 9–
10).

1 exhaustion in the complaint.” *Cabrera v. Serv. Emps. Int’l Union*, No. 2:18-cv-00304-
2 RFB-DJA, 2020 WL 2559385, at *5 (D. Nev. May 19, 2020) (citing *Jones v. Bock*, 549
3 U.S. 199, 216 (2007)). Attached to Plaintiff’s Response to the Motion to Dismiss is a
4 Notice of Right to Sue letter issued by the EEOC to Plaintiff on November 30, 2022, so
5 the Court will not dismiss the hostile work environment claim for failure to exhaust.
6 (Doc. 45-3).

7 Moving to the merits, Plaintiff fails to state a claim because he does not allege that
8 he experienced harassing conduct based on his national origin. In fact, the only reference
9 to Plaintiff’s national origin in the TAC is the allegation that “the police report that was
10 offered to [American] by the Spokane Airport police . . . referenced the plaintiff as a
11 Middle Eastern individual under race and Plaintiff contends that racial profiling by the
12 police was passed on to [American].” (Doc. 40 at 19). But there is no basis on which to
13 infer that any Defendant took any action against Plaintiff because of his national origin.
14 Although Plaintiff alleges that he “felt he was being discriminated against,” he provides
15 no basis for that belief, and belief alone is insufficient to state a plausible claim for relief.
16 (Doc. 40 at 12); *see Ashcroft*, 556 U.S. at 678 (stating that a complaint must plead
17 “factual content that allows the court to draw the reasonable inference that the defendant
18 is liable for the misconduct alleged,” not “naked assertions devoid of further factual
19 enhancement” (internal quotation marks omitted)).

20 Instead, in the “hostile work environment” section of the TAC, Plaintiff
21 specifically alleges that he “feels he is being targeted for refusing to accept an
22 amendment to his employment contract.” (Doc. 40 at 10; *see also* Doc. 40 at 14
23 (“Plaintiff is being targeted by the Defendants and he can only conclude that every one of
24 the Defendants[’] actions is calculated to exert maximum pressure to force the plaintiff
25 into submission and surrendering his authority over his medical Certificate.”)). The facts
26 alleged in the TAC support an inference that Plaintiff was disciplined due to his refusal to
27 comply with American’s mask policy, which is not, of course, a protected characteristic
28 under Title VII. This further detracts from Plaintiff’s bare assertion of national-origin

1 discrimination. *See Starr v. Baca*, 652 F.3d 1202, 1216 (9th Cir. 2011) (“If there are two
2 alternative explanations . . . [p]laintiff’s complaint may be dismissed only when
3 defendant’s plausible alternative explanation is so convincing that plaintiff’s explanation
4 is *implausible*.”). Given the lack of facts suggesting national origin discrimination and
5 Plaintiff’s own allegations about why he was disciplined, Plaintiff has failed to plead a
6 plausible hostile work environment claim.

7 **d. Section 1983 Claim**

8 Plaintiff’s § 1983 claim alleges that “Defendants became State actors by their
9 actions following the event of December 6, 2021, violating Plaintiff’s constitutional
10 rights, namely his Fourteenth Amendment rights.” (Doc. 40 at 2). “To state a claim under
11 § 1983, a plaintiff must allege two essential elements: (1) that a right secured by the
12 Constitution or laws of the United States was violated, and (2) that the alleged violation
13 was committed by a person acting under the color of State law.” *Long v. County of Los*
14 *Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006). Defendants argue that this claim must be
15 dismissed because they are not state actors. Indeed, the “defendants as state actors”
16 section of the TAC is largely taken word-for-word from Plaintiff’s Response to
17 Defendants’ first Motion to Dismiss. (*Compare* Doc. 40 at 18–20 *with* Doc. 30 at 9–11).
18 The Court has already rejected those arguments in its September 12, 2022 Order, but
19 because there are at least some additional allegations in the TAC, the Court will address
20 them anew. (Doc. 32 at 10–12).

21 Plaintiff alleges that “[o]n December 6, 2021, the Defendants[’] interests and that
22 of the police officers at the Spokane International Airport aligned, that is enforce the
23 facial masking on Plaintiff at any cost and protect the travel service provided by the
24 airline” and that “the police were in violation of the Plaintiff[’s] Fourteenth Amendment
25 rights and . . . the violation continued by the Defendants.” (Doc. 40 at 18–19). Courts use
26 four tests to identify state action: “(1) public function; (2) joint action; (3) governmental
27 compulsion or coercion; and (4) governmental nexus.” *Kirtley v. Rainey*, 326 F.3d 1088,
28 1092 (9th Cir. 2003) (internal quotation marks omitted).

1 First, the public function test applies only when a private entity is “endowed by
2 the State with powers or functions” that are “both traditionally and exclusively
3 governmental.” *Id.* at 1093 (internal quotation marks omitted). The TAC alleges that
4 “police power was delegated to the defendants and only the defendants could have
5 continued targeted police action against the plaintiff on [American] property.” (Doc. 40).
6 But Plaintiff does not allege any specific government power that was delegated; rather,
7 the allegations make clear that American was enforcing its own mask policy using its
8 own disciplinary procedures. As the Court stated in its previous Order, “[a] private
9 employer’s disciplinary proceedings against its employee are certainly not a traditional
10 and exclusive government function.” (Doc. 32 at 11).

11 Second, the joint action test applies “when the state knowingly accepts the benefits
12 derived from unconstitutional behavior.” *Kirtley*, 326 F.3d at 1093 (internal quotation
13 marks omitted). The TAC alleges that “the Defendants jointly with the Spokane police
14 carried on what the police had started, a benefit the police were intending on receiving,
15 lawfully or unlawfully is immaterial here, they intended on forcing the Plaintiff to use
16 facial masking.” (Doc. 40 at 19). In short, Plaintiff argues that the joint action test applies
17 because American’s actions were designed to make Plaintiff wear a mask—which, at the
18 time, was required by federal law (*see* Doc. 40 at 17)—and the Spokane Police accepted
19 that benefit. But the TAC makes no effort to explain how American’s efforts use of its
20 disciplinary process in response to Plaintiff’s noncompliance with company policy and
21 federal law amounted to unconstitutional behavior with benefits knowingly accepted by
22 the Spokane Police.

23 Third, “[t]he compulsion test considers whether the coercive influence or
24 ‘significant encouragement’ of the state effectively converts a private action into a
25 government action.” *Id.* at 1094. The TAC alleges that “[t]he Police compelled the
26 Defendants to pursue the Plaintiff” by notifying American of their encounter on
27 December 6, 2021 and following up with a manager. (Doc. 40 at 19), Specifically,
28 Plaintiff cites to the police report and an email from a police officer providing

1 information about how to request public records and body camera footage “if
2 investigated” and offering to provide additional information. (Doc. 40-8). The Court finds
3 no authority suggesting that the mere provision of factual information—or any other
4 contact alleged between the police and American in the TAC—amounts to coercion or
5 significant encouragement. Nothing in the TAC leads to an inference that American’s
6 decision to pursue disciplinary proceedings against Plaintiff was influenced by the
7 government rather than by independent, internal decision-making.

8 Closely related is the nexus test, which “asks whether there is such a close nexus
9 between the State and the challenged action that the seemingly private behavior may be
10 fairly treated as that of the State itself.” *Kirtley*, 326 F.3d at 1094–95 (internal quotation
11 marks omitted). Again, given the relatively minimal contact between the airport police
12 and American, there is no such nexus. Because Plaintiff has failed to plead that
13 Defendants were acting under color of state law, his § 1983 claim must be dismissed.

14 **e. Aviation Law Claim**

15 Finally, the TAC alleges that Defendants violated aviation law and regulations.
16 The Court previously dismissed this claim without leave to amend, finding that there is
17 no private right of action under the Federal Aviation Act or its associated regulations.
18 (Doc. 32 at 7–8). The Court reaffirmed that finding in its Order denying reconsideration.
19 (Doc. 34 at 4–5). There is no need for the Court to repeat itself a third time; Plaintiff’s
20 aviation law claims must be dismissed.

21 **III. CONCLUSION**

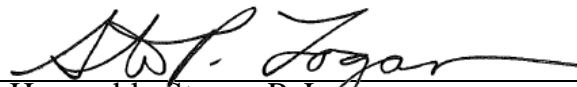
22 “A district court should not dismiss a pro se complaint without leave to amend
23 unless it is absolutely clear that the deficiencies of the complaint could not be cured by
24 amendment.” *Akhtar v. Mesa*, 698 F.3d 1202, 1212 (9th Cir. 2012) (internal quotation
25 marks omitted). Here, Plaintiff has had ample opportunity to amend his complaint and
26 has repeatedly failed to state a plausible claim for the same or similar reasons. Thus, the
27 Court finds that the deficiencies of the TAC cannot be cured, and this case will be
28 dismissed with prejudice. *See DCD Programs, Ltd. v. Leighton*, 833 F.2d 183, 186 n.3

1 (9th Cir. 1987).

2 **IT IS THEREFORE ORDERED** that Defendants' Motion to Dismiss (Doc. 43)
3 is **granted** and this case is **dismissed with prejudice**.

4 **IT IS FURTHER ORDERED** that the Clerk of Court shall enter judgment
5 accordingly and **terminate** this action.

6 Dated this 27th day of January, 2023.

7 
8 Honorable Steven P. Logan
9 United States District Judge

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